



## Domestic Terrorism Offender-Level Database (DTOLD): Data Sheet

June 2025

Dataset name	Domestic Terrorism Offender Level Database (DTOLD)
Focus	Domestic terrorism and domestic violent extremism
Key definitions	<b>Domestic violent extremist:</b> an individual based and operating primarily within the territorial jurisdiction of the United States who seeks to further their ideological goals wholly or in part through unlawful acts of force or violence (Congress, 2019). <b>Domestic terrorism:</b> violent criminal acts committed by individuals or groups to further ideological goals stemming from domestic influences, such as those of a political, religious, social, racial, or environmental nature (FBI, n.d.).
Level of analysis	DTOLD is an offender-level database that includes psychosocial, trauma-related, and life history variables.
Benefits	DTOLD is an offender-level database that prioritizes psychosocial, trauma-related, and life history variables. It is also designed to facilitate analysis alongside the Global Terrorism Database (GTD), the Profiles of Individual Radicalization in the United States (PIRUS), and the Violence Prevention Project Research Center's (VPPRC's) Mass Shooter Database (MSD). GTD and MSD ID numbers are included in DTOLD when appropriate, and we worked with the principal investigators for PIRUS and VPPRC's MSD to facilitate analysis using both datasets.
Number of cases	319
Geography	United States of America
Date range	January 1, 2001, to December 31, 2020

This project was supported by Award No. 15PNIJ-21-GG-02723-DOMR, a grant from the National Institute of Justice, Office of Justice Programs, U.S. Department of Justice. The opinions, findings, and conclusions or recommendations expressed in this publication are those of the authors, and do not necessarily reflect those of the Department of Justice.

Inclusion criteria	<ol> <li>Attack is in the GTD.</li> <li>Attack occurred in the United States.</li> <li>Attack occurred between January 1, 2001, and December 31, 2020.</li> <li>Perpetrator was 18 or older at the time of the attack.</li> <li>If charges were filed, the case did not result in acquittal or mistrial.</li> <li>Attack meets the FBI definitions of domestic violent extremism and terrorism.</li> </ol>
Codebook	Yes
Host	CNA, Institute for Public Research
Data sources	The dataset was populated using only publicly available information from newspaper reporting, court records, and primary source content (including archived social media posts, manifestos, journals, and videos).
Limitations	We relied on readily available secondary sources, especially media reporting and court cases, to populate the dataset. Research shows that when covering terrorism, the quantity and depth of some media coverage varies depending on a range of variables, including the number of casualties (Chermak et al., 2018; Drakos & Gofas, 2006; Ghazi-Tehrani & Kearns, 2020; Mahoney, 2018), the identity of the perpetrator (Betus et al., 2019; Betus et al., 2021; Card et al., 2022; Dolliver & Kearns, 2022), and the type of weapon (Mitnik et al., 2020).  Similarly, although court documents may seem like an impartial data source, they are better characterized as a doubly partial data source: defense attorneys are motivated to cast the alleged perpetrator as a sympathetic figure (e.g., highlighting mental health issues), and prosecuting attorneys are motivated to cast the alleged perpetrator as a malevolent actor (e.g., minimizing mental health issues). Furthermore, key documents (e.g., indictments, criminal complaints,
	sentencing memoranda) are not always available, and state-level court records are not always accessible (e.g., some state court records can only be accessed in person at self-service kiosks in the state).  Given these limitations, we note that DTOLD data cannot be used for predictive modeling.

Relevant publications	McBride, M., Strayer, M., Hagy, L., Haney, K., Jenkins, M., Plapinger, S., Xu, A., & Stern, J. Introducing the domestic terrorism offender-level database (DTOLD): Psychosocial and life history data on US domestic terrorists, 2001–2020. Under review.  McBride, M., & Jenkins, M. (2024). Domestic terrorists' contact with system stakeholders before attacks. CNA. <a href="https://www.cna.org/reports/2024/08/domestic-terrorists-contact-with-system-stakeholders-before-attacks">https://www.cna.org/reports/2024/08/domestic-terrorists-contact-with-system-stakeholders-before-attacks</a> McBride, M., Haney, K., Strayer, M., & Stern, J. (2024). Suicidality among domestic terrorists. CNA. <a href="https://www.cna.org/reports/2024/05/suicidality-among-domestic-terrorists">https://www.cna.org/reports/2024/05/suicidality-among-domestic-terrorists</a> McBride, M., & Hagy, L. (2024). The challenge of detecting ideologically unattached terrorists. CNA. <a href="https://www.cna.org/quick-looks/2024/10/The-Challenge-of-Detecting-Ideologically-Unattached-Terrorists.pdf">https://www.cna.org/quick-looks/2024/10/The-Challenge-of-Detecting-Ideologically-Unattached-Terrorists.pdf</a>
File type	Stata database, .xlsx (Excel file)
Suggested Citation	CNA. (2025). Domestic terrorism offender-level database, 2001-2020 [data file].

## **References**

- Betus, A. E., Kearns, E. M., & Lemieux, A. F. (2021).

  How perpetrator identity (sometimes)
  influences media framing attacks as
  "terrorism" or "mental illness." *Communication*Research, 48(8), 1133–1156, https://doi.
  org/10.1177/0093650220971142
- Betus, A. E., Lemieux, A. F., & Kearns, E. M. (2019). Why do some terrorist attacks receive more media attention than others? *Justice Quarterly*, 36(6), 985–1022. <a href="https://doi.org/10.1080/0741">https://doi.org/10.1080/0741</a> 8825.2018.1524507
- Card, D., Dreier, S. K., Gade, E. K., & Smith, N. A. (2022). Patterns of bias: How mainstream media operationalize links between mass shootings and terrorism. *Political Communication*, 39(6), 755–778, https://doi.org/10.1080/10584609.2022.2111484
- Chermak, S. M., Freilich, J. D., & Mitnik, S. P. (2018).

  Post-9/11 coverage of terrorism in the *New York Times*. *Justice Quarterly*, *37*(1), 161–185.

  <a href="https://doi.org/10.1080/07418825.2018.1488985">https://doi.org/10.1080/07418825.2018.1488985</a>
- Congress. (2019). *National defense authorization act for fiscal year 2020*. Public Law 116–92.

  <a href="https://www.congress.gov/116/plaws/publ92/PLAW-116publ92.pdf">https://www.congress.gov/116/plaws/publ92/PLAW-116publ92.pdf</a>

- Dolliver, M. J., & Kearns, E. M. (2022). Is it terrorism?: Public perceptions, media, and labeling the Las Vegas shooting. *Studies in Conflict and Terrorism*, 45(1), 1–19, <a href="https://doi.org/10.1080/1057610X.2019.1647673">https://doi.org/10.1080/1057610X.2019.1647673</a>
- Drakos, K., & Gofas, A. (2006). The devil you know but are afraid to face: underreporting bias and its distorting effects on the study of terrorism.

  Journal of Conflict Resolution, 50(5), 714–735.

  https://doi.org/10.1177/0022002706291051
- FBI. (n.d.). *Terrorism*. <a href="https://www.fbi.gov/investigate/terrorism">https://www.fbi.gov/investigate/terrorism</a>
- Ghazi-Tehrani, A., & Kearns, E. M. (2020). Biased coverage of bias crime: examining differences in media coverage of hate crimes and terrorism. *Studies in Conflict & Terrorism*, 46(8), 1283–1303. https://doi.org/10.1080/1057610X.2020.1830573
- Mahoney, C. W. (2018). More data, new problems: audiences, ahistoricity, and selection bias in terrorism and insurgency research.

  International Studies Review, 20(4), 589–614.

  https://www.jstor.org/stable/48557411

## **About CNA**

CNA is a not-for-profit analytical organization dedicated to the safety and security of the nation. With nearly 700 scientists, analysts, and professional staff across the world, CNA's mission is to provide data-driven, innovative solutions to our nation's toughest problems. It operates the Center for Naval Analyses—the federally funded research and development center (FFRDC) of the Department of the Navy—as well as the Institute for Public Research. The Center for Naval Analyses provides objective analytics to inform decision-making by military leaders and ultimately improve the lethality and effectiveness of the joint force. The Institute for Public Research leverages data analytics and sophisticated methods to support federal, state, and local government officials as they work to protect the homeland, the American people, and industry.

The research team can be contacted at dtold@cna.org with questions about accessing or using DTOLD data.

IIM-2025-U-041399-Final

