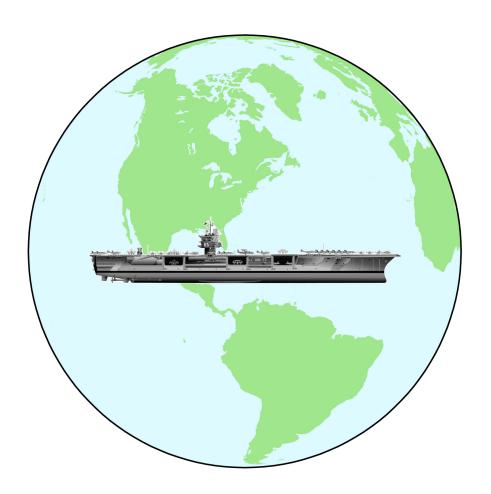
The U.S. Navy in the World (1970-2010):
Context for U.S. Navy Capstone Strategies and Concepts:
Volume I

Peter M. Swartz with Karin Duggan



MISC D0026417.A1/Final December 2011



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Approved for distribution:

December 2011

Dr. W. Eugene Cobble, Jr. Director, Strategic Initiatives Group

W. Eigne Chilly

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Introduction & guide



- This paper provides context & trends across entire 1970-2010 period
- Some charts <u>also reproduced separately</u> in larger, more readable format
 - ♦ In U.S. Navy in the World (1970-2010): Context for U.S. Navy Capstone Strategies and Concepts, Volume II
 - See inside back cover for complete reference information
- Detailed context for each decade also provided separately
 - See inside back cover for complete reference information

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Context & trends (1970-2010)



- This study shows context & trends
 - World events & threats
 - Presidential administrations
 - National security strategies & policies
 - SECDEFs & CJCSs
 - SECNAVs & CNOs
 - Higher authority documents
 - Economic, budget, force level & personnel trends
 - New capabilities

Why so much discussion of *context*?

CNA

- The documents make little sense without understanding the context within which their authors drafted and signed them
 - "Strategies describe the ways organizations apply means to accomplish their ends, or objectives. Military strategy is about the context in which means will be applied"
 - "Context is the centerpiece to understanding Navy strategic culture. The study of naval affairs and of naval history takes place in a setting in which leadership provides the beacons, but events and how they were resolved in the prevailing environmental, social, economic, and political contexts constitutes the learning process."
 - CAPT Roger Barnett USN (Ret), Navy Strategic Culture:
 Why the Navy Thinks Differently (2009)

Context: The world of 1970

Cold war ongoing for over two decades; 5 nuclear powers ♣
Hot war in Vietnam since 1964-5 ♣
De-colonization almost complete
U.S. & Soviet alliance systems
Sino-Soviet split
Real & potential wars, crises, & tensions ♣

Context: The world of 2010

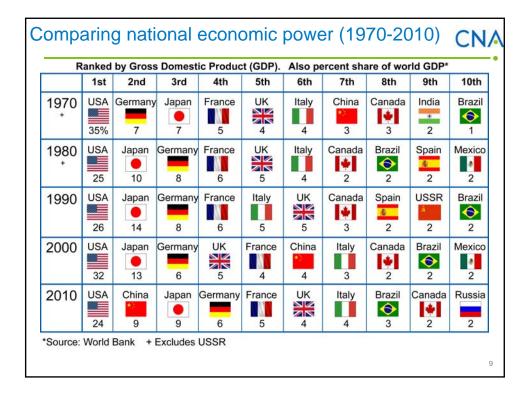


- High globalization & world trade levels; but global economic crises
- Great economic growth in big "BRIC" states (Brazil/Russia/India/China)
- U.S. still sole superpower; expanded NATO; other major allies
- Alienation, ferment, crises in parts of non-Western world ("the Gap" **
- U.S. prosecuting Global War on Terrorism; opposing "rogues"
- 4 new nuclear states since 1970; but few interstate wars foreseen 🛠



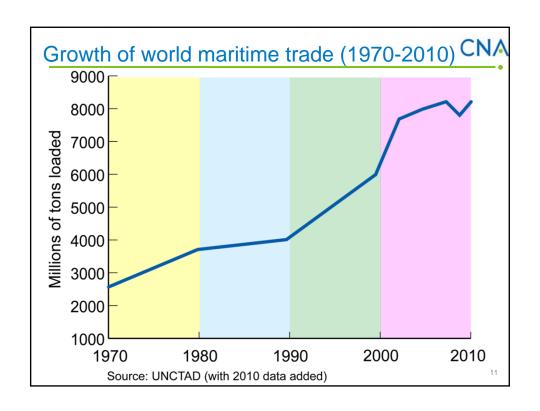
Growth of world international system (1970-2010) CNA

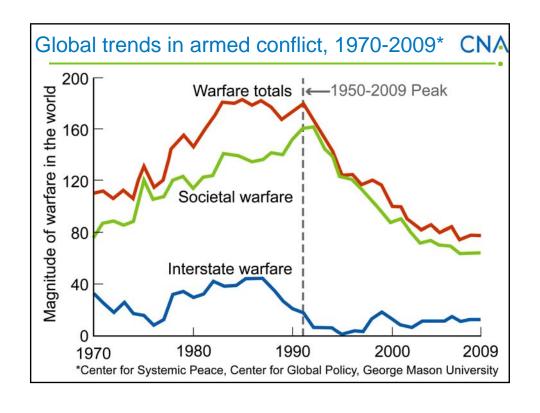
- United Nations membership
 - 1970 127
 - 1980 154
 - 1990 159
 - **2000** 189
 - 2010 192



Comparing national economic power (1970-2010) CNA

- USA remained the world's leading economic power across all four decades
 - But with decreased share of world GDP
- Close US allies also leading economic powers (Japan, Germany, France, UK, Italy, Canada, etc.)
- Rapid rise of China over past 20 years to become world's #2 economic power
 - With increased share of world GDP





Global trends in armed conflict: 1970-2010 CNA

- Chart based on a rating scale developed at Center for Systemic Peace, Center for Global Policy, George Mason University
- Societal warfare the predominant mode of warfare since the mid-1950s
 - Increased steeply & steadily during the Cold War years
 - Average of four new societal wars per year
- Low level of interstate warfare since World War II
 - Moderate increase during late Cold War (1977-1987)
- Substantial decline in all forms of warfare since end of Cold War

13

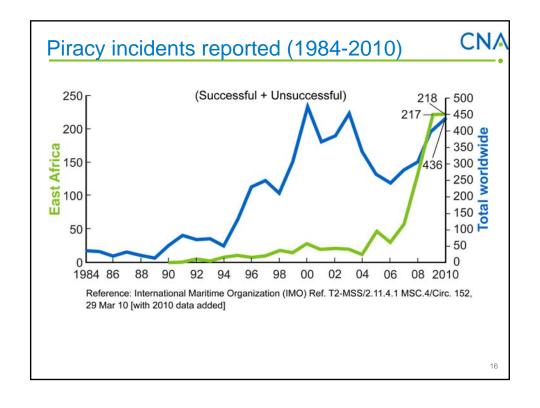
Global trends in armed conflict: 1970-2010 CNA

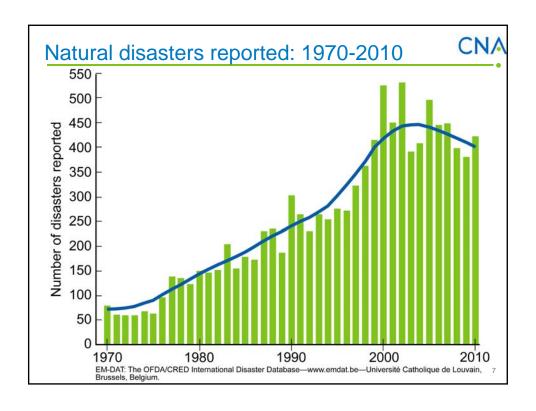
- Limited number of high-magnitude interstate wars
 - Arab-Israeli wars
 - Vietnamese wars
 - Afghanistan wars
 - India-Pakistan wars
- Ethiopia-Eritrea War
- Iraq-Iran War
- Iraq wars

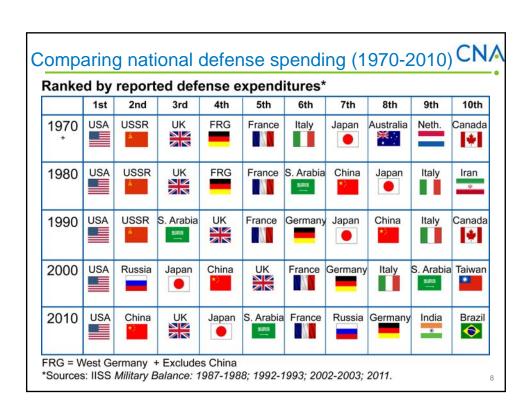
Global trends in armed conflict: 1970-2010 CNA

- Protracted societal conflicts (as of 2009)
 - Afghanistan (30 yrs)
 - Colombia (33 yrs)
 - Congo (16 yrs)
 - India (56 yrs)
 - Iraq (28 yrs)
 - Israel (43 yrs)
 - Myanmar (60 yrs)

- Nigeria (11 yrs)
- Philippines (36 yrs)
- Somalia (20 yrs)
- Sri Lanka (just ended)
- Sudan (25 yrs)
- Turkey (24 yrs)
- Uganda (37 yrs)



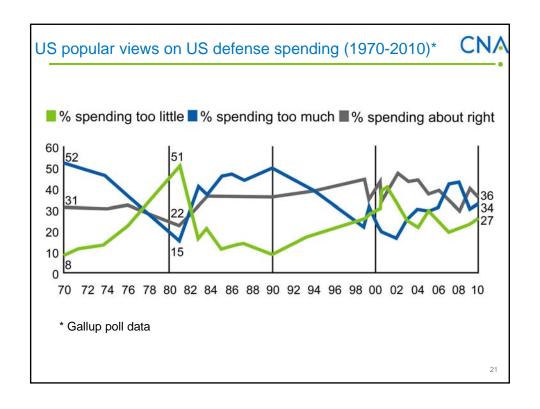




Comparing national defense spending (1970-2010) CNA

- Caveat: Defense spending only one of many indicators of national military power
 - Experience, training, morale, doctrine, efficiency, etc. also important indicators
- US remained the leader in defense spending across the four decades
- Many US allies also leaders in defense spending
- Rise of China, Japan, India across the four decades, quickening from end of Cold War (1990)
- Greatly decreased defense spending by Russia main successor state to old USSR

YEAR	President	ECONOMY	DOD % of GDP	DOD TOA (Constant FY 12 \$)	CNO	CAPSTONE DOCUMENT
1970	Nixon		7.6	485B	Zumwalt	Project SIXTY (S)
1971		Nixon Shock	6.9			
1972			6.4			
1973		Oil Crisis Recession	5.6			Missions of the U.S. Navy (U)
1974 1975	Ford	Recession	5.4	0000	Holloway	Strategic Concept for the U.S.N. (S)
1976			5.4	0120	Holloway	Strategic Concept for the 0.5.14. (3)
1977	Carter		4.8			NWP 1 Strategic Concepts (U)
1978	Carter		4.6			Sea Plan 2000 (S)
1979		Oil Crisis	4.6		Hayward	CNO Strategic Concepts (TS) Future of U.S. Sea Power (U)
1980		Recession	4.9			Future of U.S. Sea Power (U)
1981	Reagan		5.1	438B		
1982		Recession	5.7	482B	Watkins	Maritima Stratogy (Brief) (S)
1983			6.0		Watkins	Maritime Strategy (Brief) (S) Maritime Strategy (Pub) (S) Ampibious Warlare Strategy (S)
984			5.7			Ampibious Warfare Strategy (S)
985		Gramm-Rudman Act	5.9			Maritime Strategy (Rev) (S) Maritime Strategy (U)
1986			6.0		Trost	¥7 \ /
1987 1988		Stock Market Crash	5.9			Maritime Strategy (Rev) (U)
1989	Bush	Savings & Loan Crisis	5.6 5.5			Maritime Strategy (Rev) (S)
1990	Dusii	Oil Crisis	5.1			Maritime Strategy (Rev) (U)
1991		Recession	4.4		Kelso	The Way Ahead
1992			4.6		1.0.00	Navy Policy Book,From the Sea
1993	Clinton		4.2	438B		NDD 4 No 11W- Co.
1994			3.9			NDP 1 Naval Warfare ForwardFrom the Sea
1995			3.5		Boorda	Torward Torri the oca
996			3.3			
1997		Stock Market Crash	3.1		Johnson	NOC; Anytime, Anywhere
1998			3.0			NSPG I (S)
1999			2.8			NSPG II (Ú)
2000	GW Bush	Recession	2.9		Clark	
2002	OVV Duail	Stock Market Crash	3.1			SP 21 & Global CONOPs. Naval Power 21
2003		Otook market Orasii	3.5			NOCJO, Fleet Response Plan
2004		Oil Price Rise	3.7			
2005		28111001100	3.8			1100 100 001100 1100
2006			3.8	604B	Mullen	NSP ISO POM 08, NOC,
2007		Subprime Mortgage Cri	isis 3.8	662B	Daniel I	NSP ISO POM 10
8002		Recession/Financial Cr	risis 4.1		Roughead	Cooperative Strategy, NSP ISO POM 10 (Ch
2009	Obama	Global Economic Crisis	4.5			NSG ISO PR 11, NSP ISO POM 12 NOC, NDP 1, NSP ISO POM 13
2010			4.6	713B		



						xt (1970-2010) CN	
			TRATION	SECNAV		CAPSTONE DOCUMENT	
Soviet Okean 70 India-Pakistan War		ixon	Laird	Chafee	Zumwalt	Project SIXTY	
	1972						
	1973		Richardson	Warner		Mindows of the U.O. Nove	
	1974		Schlesinger			Missions of the U.S. Navy	
South Vietnam fell	1975 F	ord	J	Middendorf	Holloway	Strategic Concept for the U.S. Navy (S)	
Soviet-Egypt Treaty cancelled			Rumsfeld			NWP 1 Strategic Concepts of the U.S. Navy	
Panama Canal Treaty		arter	Brown	Claytor		NWP 1 Strategic Concept of the U.S. Navy (Rev. A) Sea Plan 2000 (S)	
Deng Xiaoping leads PRC					Hayward	CNO Strategic Concepts (TS)	
Shah fell/Taiwan R. Act/USSR invaded Afghanistan Mariel (Cuba) boatlift/Iran rescue Op				Hidalgo	y.vara	Future of U.S. Sea Power	
Gulf of Sidra incident		eagan	Weinberger	Lehman			
Bekka Valley battles		eayan	weiliberger	Leilliali			
Beirut/Grenada ops					Watkins	Maritime Strategy (Brief) (S)	
	1984					Maritime Strategy (Pub) (S)	
Gorbachev is GSCPSU	1985					Amphibious Warfare Strategy (S), Maritime Strategy (S) Maritime Strategy (U)	
Goldwater-Nichols Act					Trost	Maritime Strategy (Rev) (U)	
US air strikes on Libya			Carlucci	Webb	11031	Mariume Suategy (Nev) (0)	
Operation Praying Mantis Panama intervention/Cold War ended		ush		Ball		Maritime Strategy (Rev) (S)	
Irag invaded Kuwait/Somalia Ops		usn	Cheney	Garrett		Maritime Strategy (Rev) (U)	
	1991				Kelso	The Way Ahead	
Somalia/Adriatic Ops/Southern Watch				O'Keefe		Navy Policy Book, From the Sea	
		linton	Aspin	Dalton		NDP 1: Naval Warfare	
Somalia/Adriatic/Haiti Ops	1994					NDF 1. Navai vvaliale	
	1995				Boorda	ForwardFrom the Sea	
Desert Strike/Taiwan Straits Crisis			Perry			Navy Operational Concept (NOC); Anytime, Anywhere	
	1997				Johnson	riary operational consept (100), rany and, rany innere	
	1998 1999		Cohen	Dannia		Navy Strategic Planning Guidance (NSPG) I (S)	
USS Cole attacked			Conen	Danzig		Navy Strategic Planning Guidance (NSPG) II (U)	
		WBush	Rumsfeld	England	Clark		
OEF Afghanistan begans	2002			g		Sea Power 21 & Global CONOPs, Naval Power 21	
OIF began	2003					Naval Operating Concept for Joint Operations (NOCJO	
IO tsunami						Fleet Response Plan (FRP)	
	2005					NSP ISO POM 08, NOC.	
Lebanon evacuation/DPRK nuclear test			0-4	Winter	Mullen	NSP ISO POM 10	
Pakistan unrest			Gates		Roughead	Cooperative Strategy, NSP ISO POM 10 (Change 1)	
Somalia, Nigeria piracy Global economic crisis		bama			3	NSG ISO PR 11, NSP ISO POM 12	

_		n to the U					
	President	National Document	SECDEF	CJCS		CNO	USN Capstone Document
1969 1970 1971 1972	Nixon	Nixon Doctrine NSSMs & NSDMs Shanghai Communique, ABM Treaty	Laird	Moorer USN	Defense Policy & Planning Guidance JSPS & PPBS documents	Zumwalt	Project SIXTY (S)
1973 1974 1975 1976 1977	Ford	NSDM 242 NSDM 344, NSDM 348	Richardson Schlesinger Rumsfeld	Brown USAF	SECDEF Posture Statements	Holloway	Missions of the U.S. Navy Strategic Concept for the U.S. Navy (S) NWP 1 Strategic Concepts of the U.S. Navy NWP 1 (Rev. A) Strategic Concepts of the U.S. N.
1978 1979 1980		PRM 10, PD 18 PRMs & PDs Carter Doctrine, PD 59, PD 62, PD 63 NSSDs & NSDDs	Brown	Jones USAF	Contingency Planning Guidance DOD 5100.1 Defense Guidance (DG)	Hayward	Sea Plan 2000 (S) CNO Strategic Concepts (TS) Future of U.S. Sea Power (U)
1982 1983 1984 1985		NSDD 13 NSDD 32, NSDD 72 NSDD 75 SDI Reagan Doctrine	wenterger	Vessey USA Crowe	Weinberger Doctrine	Watkins	Maritime Strategy (Brief) (S) Maritime Strategy (Pub) (S) Amphib. Warfare Strategy (S), Maritime Strategy (S) Maritime Strategy (U)
1986 1987 1988 1989 1990	GHWBush	INF Treaty, NSDD 265 National Security Strategy National Security Strategy NSRs & NSDs National Security Strategy, NSD 49	Carlucci Cheney	USN	1st "Forces For" memo DOD 5100.1 Discriminate Deterrence National Military Strategy Base Force	Trost	Maritime Strategy (Rev) (U) Maritime Strategy (Rev) (S) Maritime Strategy (Rev) (U)
1990 1991 1992 1993 1994		National Security Strategy, NSD 49 NSD 74 National Security Strategy PRDs & PDDs (Start II Treaty) National Security Strategy PRDs & PDDs (Start II Treaty)	Aspin	USA	JT PUB 1, DPG, CPG National Military Strategy Bottom-Up Review Nuclear Posture Review	Kelso	The Way Ahead Navy Policy Book,From the Sea NDP 1 Naval Warfare
1995 1996		National Security Strategy, PDD 25 National Security Strategy, PDD 32 National Security Strategy	Perry	USA	Joint Pub 1; NMS, CORM JV 2010	Boorda	ForwardFrom the Sea
1997 1998 1999 2000		National Security Strategy, PDD 58, PDD 60 National Security Strategy National Security Strategy, Clinton Doctrine National Security Strategy	,	Shelton USA	QDR, National Military Strategy JV 2020, JT PUB 1	Johnson	NOC; Anytime, Anywhere NSPG I (S) NSPG II (U)
	GWBush	NSPDs, HSPDs National Security Strategy, SORT NSCWMD, NSCT, PSI NSPD 41/HSPD 13 NSMS	Rumsfeld	Myers	Nuclear Posture Review, QDR SPG, TPG, CPG, SCG JOpsC, CJCS JOCs, DOD 5100.1 GDPR, National Military Strategy National Defense Strategy, SCA CCJO, MMSPWOT	Clark	SP 21 & Global CONOPs, Naval Power 21 NOCJO, Fleet Response Plan
2006 2007 2008	01	National Security Strategy, MOTR NSCT, NSHS	Gates	USMC Mullen	NMSCWMD, QDR, DOD 5100.1	Mullen Roughead	NSP ISO POM 08 (U) (S), NOC NSP ISO POM 10 (S) Cooperative Strategy, NSP ISO POM 10 (Ch 1) (S) NSG ISO PR 11 (S), NSP ISO POM 12 (S)
2009 2010	Obama	PSDs, PPDs National Security Strategy			CCJO, CRM, QDR, NPR, BMDR, DPPG		NOC, NDP 1, NSP ISO POM 13 (S)

Direction to the U.S. Navy (1970-2010) (II)



- U.S. Constitution
- Title 10 of U.S. Code, as amended
 - Other public law
 - Congressional record on authorization & appropriation language
 - Congressional intent & committee reports
- Presidential documents
 - Classified NSC system documents
 - NSSMs, NSDDs, PRMs, PDs, NSPDs, HSPDs, PPDs, PSDs, etc.
 - Unified Command Plan (UCP) (began in 1946)
 - UNCLAS National Security Strategy (began in 1987)

Direction to the U.S. Navy (1970-2010) (III)

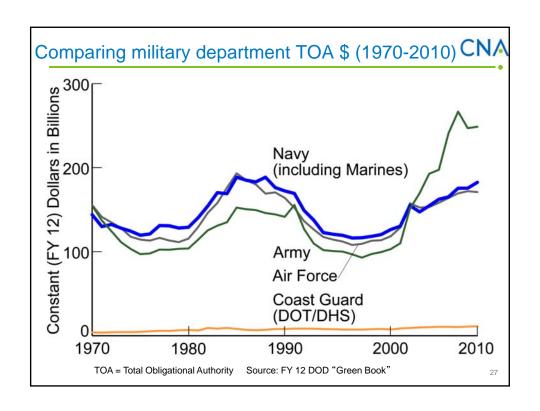
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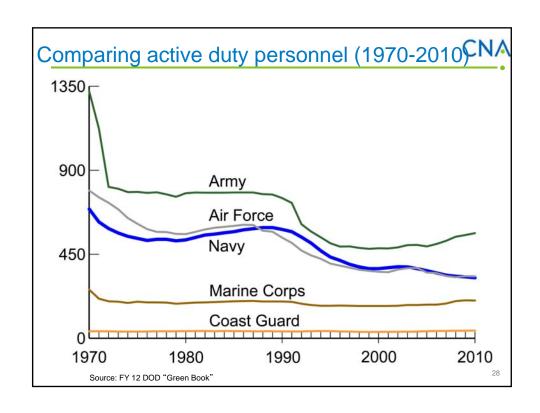
- Successive SECDEF documents
 - "Functions directives"
 - DOD Dir 5100.1, Functions of the Armed Forces and the Joint Chiefs of Staff (later Functions of the Department of Defense and Its Major Components)
 - Forces for Unified Commands memorandum ("' Forces for memo") (from Feb 1987)
 - UNCLAS National Defense Strategy (began 2005)
 - UNCLAS Posture Statement
 - Quadrennial Defense Review (QDR) Reports
 - Guidance for Employment of the Force (GEF) (began 2008)
 - And predecessor documents (CPG, etc.)
 - Defense Planning and Programming Guidance (DPPG) (2010)
 - And predecessor documents (GDF, DG, DPG, etc.)

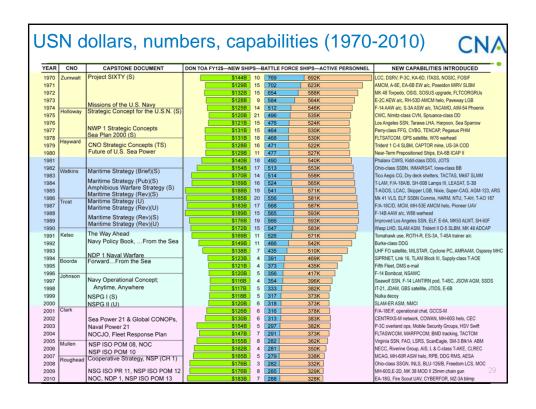
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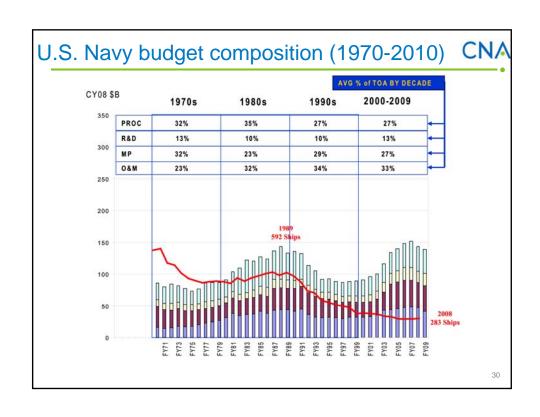
Direction to the U.S. Navy (1970-2010) (IV)

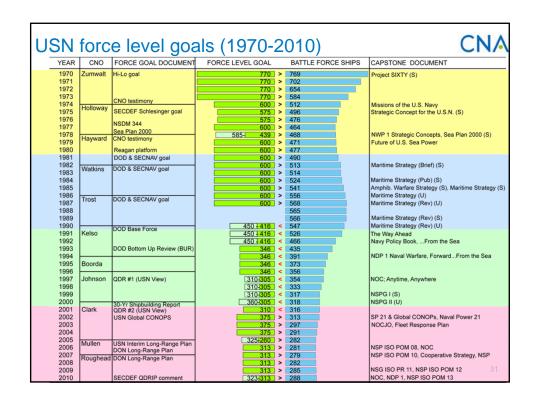
- CNA
- Joint Strategic Planning System (JSPS) documents
 - ♦ Joint Strategic Capabilities Plan (JSCP) (since 1950s)
 - JSOP, JSPD, etc.
- CJCS documents
 - National Military Strategy (began 1992)
 - CJCS Posture Statement
 - Joint Pubs (doctrine)
 - Capstone Concepts for Joint Operations (CCJO) (began 2005)

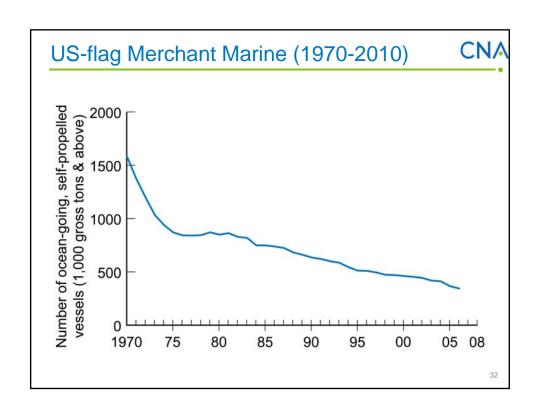


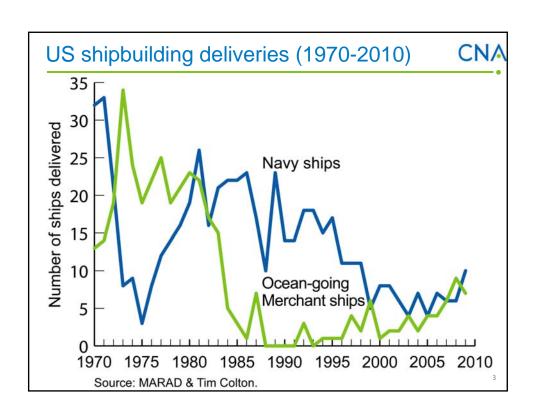












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- Swartz, Peter M., with Karin Duggan, U.S. Navy Capstone Strategies and Concepts: Introduction, Background and Analyses, (MISC D0026421.A1/Final, December 2011).
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MISC D0026417.A1/Final

