Final Report

Population Representation in the Military Services

Fiscal Year 2001

March 2003

EXECUTIVE SUMMARY

This is the 28th annual Department of Defense (DoD) report on social representation in the U.S. Military Services. The nine chapters and accompanying technical appendices provide data and comments on demographic, educational, and aptitude characteristics of applicants, new recruits, and enlisted and officer members of the Active and Reserve Components. This report covers fiscal year (FY) 2001, from October 1, 2000, to September 30, 2001. The report is available on the worldwide web at http://dod.mil/prhome/poprep2001/.

The FY 2001 end-strength of the Active Components was slightly less than 1.4 million and the Selected Reserve (comprising the Army National Guard, Army Reserve, Naval Reserve, Marine Corps Reserve, Air National Guard, and Air Force Reserve) totaled more than 867,000. Additionally, there were more than 344,000 people in the Individual Ready Reserve/Inactive National Guard. Today's force is much smaller than in the early volunteer force years. To sustain this force strength, in FY 2001 approximately 183,000 non-prior service (NPS) recruits were enlisted and nearly 12,000 prior service recruits were returned to the ranks. Almost 18,000 newly commissioned officers reported for active duty. Furthermore, about 72,000 recruits without and more than 84,000 with prior military experience were enlisted in the Selected Reserve. Close to 15,000 commissioned officers entered the National Guard or Reserves this past fiscal year as well. The salient characteristics of these personnel are described in this summary.

FY 2001 Highlights

Age. The active duty military comprises a younger workforce than the civilian sector. Service policies and legal restrictions account for the relative youthfulness of the military. Eighty-seven percent of FY 2001 new active duty recruits were 18 through 24 years of age (mean age 19), compared to 37 percent of civilians within the military age range of 17-35. Almost half (48 percent) of the active duty enlisted force was 17-24 years old, in contrast to about 15 percent of the civilian labor force. Officers were older than those in the enlisted ranks (mean age 34 and 27, respectively), but they too were younger than their civilian counterparts (mean age 36), college graduates in the workforce 21-49 years old.

The data for enlisted personnel in the Selected Reserve similarly showed a more youthful composition than that of the civilian labor force. Among enlisted Reserve Components members, 62 percent of NPS accessions were between the ages of 17 and 19, but only 17 percent of civilians within the 17-35 year age range fell within this age subgroup. Of course, prior service Reserve Components enlisted accessions were older than those without prior service, but still younger than the civilian workforce (e.g., 57 percent versus 46 percent were under 30 years of age).

Race/Ethnicity. In FY 2001, African Americans were equitably represented in the military overall. In the enlisted force, African Americans were overrepresented among NPS active duty accessions (20 percent) relative to the 18-24 year-old civilian population (14 percent). Hispanics, on the other hand, continued to be underrepresented, with 11 percent among NPS accessions compared with nearly 16 percent for comparable civilians. FY 2001 representation of "Other" minority enlisted accessions (Native Americans, Asians, and Pacific

Islanders) stood at approximately 6 percent, slightly more than in the civilian population (5 percent). Not only did African Americans enlist in high proportions, but higher retention rates boosted their representation among Active Components enlisted members to 22 percent in contrast to the 13 percent of African Americans among 18-44 year-old civilians in the workforce. With more than 9 percent of active duty enlisted members counted as Hispanic, this ethnic minority maintained its low proportion relative to the comparable civilian population (13 percent).

Over the years African Americans have been overrepresented, whereas Hispanics and "Other" minorities have been underrepresented. However, the proportion of active duty accessions with Hispanic and "Other" backgrounds has increased during the past 18 years. Marine Corps and Navy have generally recruited greater proportions of Hispanics than the Army and Air Force. The Marine Corps has retained more Hispanics, as evidenced by larger percentages of Hispanic Marines in the enlisted force.

Minorities appear to be proportionately represented and not on the decline within the commissioned officer corps. Although African Americans comprised a much smaller proportion of officers (8 percent) than of enlistees (22 percent), when compared to college graduates in the civilian workforce 21-49 years old (9 percent African American), African Americans are equitably represented in the officer ranks. Hispanic officers, at nearly 4 percent, are comparable to the civilian comparison group (5 percent Hispanic). Those of "Other" minority subgroups are underrepresented, with 5 percent of the officer corps and 8 percent of 21-49 year-old employed, college graduates.

Warrant officers account for 8 percent of active duty officer accessions and 7 percent of the officer corps. The Air Force does not have warrant officers. Warrant officers on active duty have greater representation of African Americans and Hispanics than among commissioned officers (17 and 5 percent warrant officers versus 8 and 4 percent commissioned officers, respectively). Hispanic warrant officers are underrepresented in comparison with the civilian labor force.

Racial/ethnic findings for the Reserve Components were similar. African Americans were overrepresented, Hispanics were underrepresented, and "Others" were slightly overrepresented at population benchmark levels among NPS and prior service Selected Reserve accessions. As with the Active Components, the proportions of minorities among Selected Reserve officers were smaller than for enlisted personnel, but the percentages were not out of line with appropriate civilian college graduate minority percentages.

Warrant officers account for 5 percent of Selected Reserve officer accessions and 8 percent of the officer corps. The Air National Guard and the Air Force Reserve do not have warrant officers. There are fewer minorities in the National Guard and Reserve warrant ranks as compared to commissioned officers. As with the Active Components, minority warrant officers in the Selected Reserve are underrepresented compared with the civilian labor force.

Gender. Women comprised about 18 percent of NPS active duty accessions and 25 percent of NPS accessions to the Selected Reserve (17 percent of the numerically larger prior service segment of Reserve Components accessions were women) compared to 50 percent of 18-

to 24- year-old civilians. Among enlisted members on active duty, 15 percent were women. Among comparable Selected Reservists, 17 percent were women. Service Reserve units have greater representation of women (21 percent) than the National Guard (14 percent) Components (Army and Air Force only). This is generally due to the Army National Guard's heavier combat arms mix which precludes women from many of the positions in those units. The representation of women among active duty officer accessions and within the officer corps was 20 and 15 percent, respectively. Similar percentages were seen among Selected Reserve officers (18 percent for each).

Military women, across the enlisted force and officer corps in both the Active and Reserve Components, are more likely to be members of a racial/ethnic minority group than are military men. In fact, slightly more than half of the women in the Active Components enlisted force are members of minority groups.

Although women constitute a smaller proportion of the Total Force than men, their representation has grown greatly since the inception of the All Volunteer Force. In FY 1994, when the direct ground combat rule replaced the risk rule, new jobs were opened to women. Since the introduction of that policy, nearly all career fields (92 percent) have been opened to women. Accordingly, the percentage of Active Component women increased by nearly 3 percentage points, averaging four-tenths of a percentage point increase each year, since the implementation of the risk rule.

Marital Status. In addition to the growing presence of women in the military, marriage among Servicemembers has also been on the rise. During the last 28 years, the enlisted force has moved from a predominantly single male establishment to one with a greater emphasis on family. In FY 1973, approximately 40 percent of enlisted members were married. Today, about half of all soldiers, sailors, marines, and airmen are married. There has been a reversal in the trend of increasing marriages during the last six years, with a 9-percentage point decrease in Active Component married members. The proportion of married Servicemembers in FY 2001 (48 percent) resembles the enlisted force of 25 years ago (48 percent married enlisted members in FY 1976).

Newcomers to the military are less likely than their civilian age counterparts to be married. Similarly, military members are less likely to be married than those in the civilian sector; however, the difference is less pronounced than it is with accessions. Among enlisted members, 48 percent of those on active duty and in the Reserve Components were married as of the end of FY 2001. In the military, men were more likely to be married than women.

As one might expect, owing to their being older and financially more secure on average, officers were more likely to be married (68 percent of the Active Component and 74 percent of the Reserve Component officer corps were married) than enlisted personnel. Again, women officers were less likely than their male colleagues to be married.

Education Level. The Military Services value and support the education of their members. The emphasis on education was evident in the data for FY 2001. Practically all active duty and Selected Reserve enlisted accessions had a high school diploma or equivalent, well above civilian youth proportions (79 percent of 18-24 year-olds). More important, excluding

accessions enlisting in the Army or Army Reserve under the GED+ program (an experimental program of individuals with a GED or no credential who have met special screening criteria for enlisting), 93 percent of NPS active duty and 91 percent of NPS Selected Reserve enlisted recruits were high school diploma graduates.

Given that most officers are required to possess at least a baccalaureate college degree upon or soon after commissioning and that colleges and universities are among the Services' main commissioning sources (i.e., Service academies and ROTC), the academic standing of officers is not surprising. The fact that 91 percent of active duty officer accessions and 96 percent of the officer corps (both excluding those with unknown education credentials) were degree holders (approximately 11 and 45 percent advanced degrees) is in keeping with policy and the professional status and expectations of officers. Likewise, 81 percent of Reserve Component officer accessions and 89 percent of the total Reserve Component officer corps held at least a bachelor's degree, with 23 and 33 percent possessing advanced degrees, respectively.

Armed Forces Qualification Test (AFQT) Scores. Enlisted members tend to have higher cognitive aptitude than the civilian youth population, as measured by scores on the military's enlistment test. Persons who score in Categories I and II (65th to 99th percentiles) tend to be above average in trainability; those in Category III (31st to 64th percentiles), average; those in Category IV (10th to 30th percentiles), below average; and those in Category V (1st to 9th percentiles), markedly below average. The percentage of recruits in Categories I to II (38 percent) was slightly higher than for their civilian counterparts (35 percent). Category III accessions (61 percent) greatly exceeded—in fact, were nearly double the proportion of—the civilian group (34 percent), while the percentage of recruits in Category IV (1 percent) was much lower than in the civilian population (21 percent). No enlistees were in Category V, whereas 10 percent of the civilian population scored in this category.

Test score data were not reported for officers because of test variation by Service and commissioning source. Tough entry requirements (e.g., SAT scores) for the commissioning programs as well as the college degree hurdle ensure quality among officers.

High-Quality Recruits. To predict recruit quality in areas such as persistence, training outcome, and job performance in the enlisted ranks, the Services use level of education and AFQT scores. Because high school diploma graduates are more likely to complete their contracted enlistment terms and higher AFQT-scoring recruits perform better in training and on the job, the Services strive to enlist AFQT Category I-IIIA (50th percentile and above on the AFQT) high school diploma graduates.

The drawdown in the 1990s led the Services to redesign jobs so that Servicemembers assume more diverse workloads and greater responsibilities. Incumbents must perform more tasks and tasks of greater complexity. The Services need more personnel of high-quality levels to meet these job demands. In FY 2001, the proportion of NPS high-quality recruits ranged from 52 percent in the Army and Navy to 72 percent in the Air Force.

Reading Ability. Like aptitude levels, reading levels were higher in the enlisted military than in the non-military sector. FY 2001 NPS active duty enlisted accessions had a mean

reading level typical of an 11^{th} grade student whereas the mean for civilian youth was within the 10^{th} grade range.

Geographic Representation. During the last 5 years, the percentage of recruits from the Northeast region has decreased with a corresponding increase in the percentage of recruits from the West region. The geographic distribution of enlisted active accessions for FY 2001 shows that the South, and in particular the West South Central and South Atlantic Divisions of this region, continued to have the greatest representation. More than one-third of NPS accessions hailed from the South. In fact, this was the only region to be slightly overrepresented among enlisted accessions compared to its proportion of 18-24 year-olds. The representation ratio (percentage of accessions divided by percentage of 18-24 year-olds from the region) for NPS active accessions from the South was 1.2, compared to 0.8 for the Northeast and 0.9 for the North Central and West.

Representation in Occupations. The Services need a steady supply of combat and combat support personnel; they rely heavily on mechanics and infantrymen and guncrew specialists. In addition, the Services require technicians, health care specialists, and other support personnel. Assignment to and training in one of the military's many occupational specialties, which carry varying cognitive and noncognitive demands, is part of the enlistment or commissioning package. Less than one-third (29 percent) of FY 2001 active duty enlisted personnel were in occupations such as infantry, craftsmen, and service and supply handling. A plurality of enlisted members (43 percent) served in mid-level skill jobs in medical and dental, functional support and administration, and electrical/mechanical equipment repair. The remainder were in high-skill areas (22 percent), including electronic equipment repair, communications and intelligence, and other allied specialties, or in non-occupational categories (6 percent).

During the last two decades, assignment patterns for women have shifted to increase their presence in "non-traditional" jobs. Previously, most enlisted women were in either functional support and administration or medical and dental jobs. By FY 2001, smaller proportions (34 and 15 percent, respectively) served in these jobs. Women were more than two and a half times more likely than men to serve in the "traditional" female occupations, functional support and administration and medical/dental specialties. Women are excluded from infantry and other assignments in which the primary mission is to physically engage the enemy. However, the direct ground combat rule allows women to serve on aircraft and ships engaged in combat. The proportion of women serving in such operational positions (i.e., gun crews and seamanship specialties) in FY 2001 was 5 percent. In contrast, the percentage of men in these occupations was approximately 19 percent.

In FY 2001, the proportions of African Americans and Whites were similar in four of the nine occupational areas (communications and intelligence, medical and dental, other allied specialists, and craftsmen). In three areas (infantry, electronic equipment repair, and electrical/mechanical equipment repair) the proportions of Whites were higher. African Americans were still more heavily represented in the functional support and administration and the service and supply areas.

The most common occupational area for active duty officers was tactical operations (e.g., fighter pilots, combat commanders; 37 percent) with health care a distant second (19 percent). Assignment patterns differed between men and women. Greater percentages of men were in tactical operations (42 percent), whereas greater percentages of women were in health care (42 percent) and administration (12 percent). In FY 2001, racial and ethnic groups of officers generally had similar assignment patterns across occupational areas although there was a lower percentage of African Americans in tactical operations, a lower percentage of Hispanics in health care, a greater percentage of Other minorities in health care.

The occupational distributions among Active and Reserve Components varied somewhat. In FY 2001, 10 percent of enlisted Active Component members were in electronic equipment repair occupations in contrast to 5 percent of enlisted Selected Reserve members. The Reserve Components are somewhat "lighter" in technical occupational areas such as electronic and electrical/mechanical equipment repair, and communications and intelligence, and somewhat "heavier" in functional support and administration, craftsmen, and supply. There were also some occupational differences between Active and Reserve officers; the Reserve Components had slightly smaller proportions in tactical operations but slightly larger proportions in health care and scientists and professionals. However, differences were greater between Services than between Active and Reserve members.

U.S. Coast Guard. The Coast Guard is the smallest of the Armed Forces. It is a part of the Department of Transportation during peacetime, but during times of war it becomes a part of the Department of Defense. Compared to the other Services, the Coast Guard is very similar on demographic variables, with slightly greater proportions of males and Whites.

Impact of September 11th. The terrorist attacks of September 11, 2001 had an immediate impact on media coverage related to the Armed Forces, much of it positive. With respect to accession policy, the Services did not increase their recruiting requirements following the incidents, which took place near the end of the fiscal year. However, recruiting is a continuous year-round effort. There was a surge in contacts with recruiters in the weeks following the attacks. However, many of these individuals were not eligible for enlistment due to age, medical conditions, and cognitive abilities. Applicant and recruiting results for FY 2002 may better reflect the impact of terrorism on accessions.

In addition, to monitoring recruiting data, the military has been following youth trends, to include values, work ethic, educational aspirations, and attitude toward the military. In the first days and weeks after September 11th, youth attitudes and those of their influencers (e.g., parents and teachers) were more positive toward the military than before the attacks. Trends in youth and adult attitudes toward the military, preceding and following September 11th, are addressed in this year's report.

Conclusions

The FY 2001 *Population Representation* report shows both the diversity and the quality of the Total Force. Men and women of various racial and ethnic groups of divergent backgrounds, from every state in our country, serve as Active and Selected Reserve enlisted

members and officers of the Army, Navy, Marine Corps, Air Force, and Coast Guard. The mean cognitive ability and educational levels of these soldiers, sailors, marines, and airmen are above the average of comparably-aged U.S. citizens.

Although the force is diverse, it is not an exact replica of society as a whole. The military way of life is more attractive to some members of society than to others. Among the enlisted ranks, the proportion of African Americans continues to exceed population counts of the civilian labor force. Hispanics are underrepresented in the military, but their percentages have increased over the years. Minorities comprise proportionally less of the officer corps; however, their representation levels are in keeping with minority statistics among the pool of college graduates from which second lieutenants and ensigns are drawn. Women continue to be underrepresented in the military, compared to their proportion in civilian society. However, accession statistics show that women continue to gain in both numerical and proportional strength.

The All Volunteer Force is now facing increased recruiting goals amid changing and expanding roles, with greater competition from colleges, universities, and private employers (compared to the early 1990s). Population representation can be affected by such external events. Thus, there is a continuing need to track demographic changes and to monitor the balance of military benefits and burdens across the varied segments of society. Attention to human resource issues beyond numerical representation is necessary to manage recruiting and to promote readiness.

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